

THE MISSISSIPPI RIVER.

Report of the Commission for the Past Year—Satisfactory Results of the Work at All Points—Recommendations and Estimates for a National System of Levees—Congress Asked to Give the Commission Power to Condemn Material.

WASHINGTON, Dec. 22. The report of the Mississippi River Commission, giving the progress of the work and examinations in the improvement of that river since Dec. 1, 1882, was submitted to the Secretary of War to-day. It says: At the date of the last annual report, December of last year, work had been fairly inaugurated at Plum Point and Lake Providence reaches; also in the vicinity of Memphis and Vicksburg. Throughout December and January work was pushed with great vigor at Plum Point and Lake Providence. A considerable amount of mattress work was lost; an uncompleted pile of dikes also suffered considerably from accumulation of drifts and strong current. High water prevailed continuously until the end of July. During this period work was confined to dikes, which required constant washing and repairs. After the subsidence of the flood the construction of mattresses for bank revetment was resumed, but the season proved unusually sickly, labor scarce and inefficient. Nothing, in consequence, was accomplished until the advent of cool weather. Since then work progressed rapidly. Every endeavor has been made to place the work in a safe condition if possible, and it is greatly to be feared this will only be partially accomplished, as funds available, the balance of last year's appropriation, only admit of carrying on operations till the middle of December, after which work will have to cease until Congress makes further appropriation. An appropriation of \$1,000,000, made immediately, could be advantageously used. Experience the past year has shown the principles upon which the Commission based its work are perfectly sound, and in this respect no modification seems necessary, though in regard to details of construction some changes are called for. Construction works, consisting essentially of dikes of piling sustaining curtains or screens of brush, proved generally too weak. The grade of water in the river must be maintained, the enormous accumulations of floating drift and long duration of high water, are the main points in our experience. Such drifts have previously noted with similar structures in other localities. This necessitated much more substantial work than was at first deemed necessary, with a proportionate increase in cost. It should, however, be noted in regard to these works upon which the main damage experienced has been concentrated, that they were not necessarily permanent and only intended to effect certain definite results, as sitting up certain portions of the river bed. When this is accomplished their work, as a rule, ended, and then maintenance was no longer required. But in the case of the works whenever completed was proven entirely successful, and but slight modifications of general style and detail in construction would be found necessary.

Next to the scarcity of labor, the greatest difficulty has been in securing ample, timely supply of material used in the construction, especially brush and stone. During the season of high water at Plum Point and Lake Providence reaches have been fully as shallow as any points on the river, yet during the present season there was not less than two feet of water through these reaches, and at Lake Providence during the lowest water over fifteen feet was reported. That such truly remarkable effects have been produced by works in an advance position, is a fact well encouraging as regards ultimate success of improvement. The Commission caused surveys to be made at New Madrid, Memphis, Helena and Choctaw reaches, with a view to preparing detailed plans for their improvement when funds for the purpose are available. Allotments were made for several reaches, but owing to the non-passage of the bill of levees it was not decided expedient to undertake work for the present, and such portion of New Madrid allotments as not expended for plants was returned to Plum Point and Lake Providence.

Surveys ordered at the mouth of Red River and Lock Bay, Plaquemine, are not yet completed, owing to the extremely unhealthy character of the country. The work ordered it almost impossible to keep a surveying party in the field. For the same reason the survey ordered at Natchez harbor was not completed.

At Memphis harbor work in progress at the date of the last report under special allotment by the Commission was completed, and the same is true of the treatment at Delta Point, La. opposite Vicksburg.

At New Orleans the construction of a mattress revetment at Carrollton Bend was begun and is now in progress.

On all portions of the river under improvement repeated surveys have been made, to note any changes that might occur, especially those due to work constructed. At New Orleans, in the series of discharge measurements covering nearly a year were also made. The Commission recommend to Congress that the next improvement be first undertaken at New Madrid, and the second at Memphis reach.

Work under allotment made by the Commission from the appropriation of August 2, 1882, for levees, was continued during the year on the levees unfinished before the flood of 1882. It is expected all will be finished before the expiration of this year. The Commission recommends a contract for levee work next season in front of the Texas and Yazoo basins. The Commission state there are serious practical difficulties in the way of constructing a system of levees in higher territory. It is obvious for regular intervals of the valley from overflow there is necessary a system of levees high and strong enough to withstand the greatest floods. No other means of protection is available. To believe, is practicable or even possible. These facts suggest obviously the idea of co-operation between the Federal Government and the communities interested in the prevention of overflow in the maintenance of a levee system which shall serve at the same time the purpose of improvement of the channel and protection from overflow. And as a preliminary to the consideration of such suggestion, the probable cost of such system should be considered. For about half the distance below Cairo only one side of the river requires levees. For the remainder on this same side the hills are so near, at distances ranging from immediate contact to not over six or eight miles, that the necessity of discharge over the intervening strip of bottom land is not considered of grave importance. By far the greater part of the required work is now in existence, having been constructed by riparian owners and owners for the purpose of land reclamation.

The Commission submit an estimate of the number of cubic yards of earthwork required for levees of certain grades between Cairo, Mo., and the forts below New Orleans, a distance of 1,533 miles, the total cost being 25 cents per cubic yard, estimated at \$11,444,770. In conclusion on this subject the Commission consider it necessary to call the attention of Congress to the peculiar conditions existing below Red River. This section of the river is in a state of much greater stability than is any other above from the return of overflow water which escaped from the river at a point higher up.

RECOMMENDATIONS.

In regard to future legislation the Commission recommend that provisions be made by law for condemnation by suitable proceedings of material for and work on the Mississippi improvement undertaken by the Government. The report says within the past year some serious inconvenience has been suffered from exorbitant demands made by land owners for brush and poles. These materials in most cases were worth little or nothing to the owner, and unavailable to any buyer except the Government at a price, but at the price some owners asked they make a long item of cost. It is not believed there will be frequent occasion to resort to condemnation of private property if our proceedings are authorized, as in most cases the existence of power will be a sufficient preventive of extortion, although cases may arise in which possession and exercise of power will be highly important. It is highly desirable also that Congress prescribe by law the extent to which material found on islands and bars in the river may be used without payment of damages. It is believed the supreme right of control and improvement of the river navigable for interstate commerce vested in the United States carries with it the right to use in the works of improvement without the consent of any individual owner, all such materials found within the limits of the river itself. It is recommended, also, that provision be made by law for retaining control by the Government of land built up by deposits induced by the work of improvement placed in the river-bed. This amounts in some instances to hundreds of acres, and in some localities riparian owners may be disposed to claim possession, although to the detriment of improvement. It is expected in most cases it will be found desirable to encourage the growth of trees upon newly made banks and occupy them in that way many years, perhaps permanently.

It is regarded important also that a law be enacted for the punishment of any person who shall make a cut-off at any neck or point on the Mississippi River. The history of the river indicates that such cut-offs are a recurring cycle of change. A cut-off is followed by a sudden increase of velocity of the current in its vicinity and by a rapid caving above and below. These are likely to cause other cut-offs, and after a short time and then results a widely extended, long continued disturbance of the regimen of the river. During the continuance of such period works of improvement of the channel will be attended with the greatest difficulty. No great cut-off has occurred since that at Vicksburg in 1876, and the present conditions of the river in that respect are regarded as favorable. But conditions are also existing for the introduction of a cycle of changes by making a single cut-off of injurious consequences, which it is impossible to estimate. Such cut-offs have happened in the past through the lawless action of individuals, and against these stringent penalties should be provided.

Statements accompanying the report give estimates of funds required for the fiscal year ending June 30, 1884. Improvement of the Mississippi River below Cairo, \$300,000. For the fiscal year ending June 30, 1885, \$1,000,000. For the fiscal year ending June 30, 1886, \$1,000,000. For the fiscal year ending June 30, 1887, \$1,000,000. For the fiscal year ending June 30, 1888, \$1,000,000. For the fiscal year ending June 30, 1889, \$1,000,000. For the fiscal year ending June 30, 1890, \$1,000,000. For the fiscal year ending June 30, 1891, \$1,000,000. For the fiscal year ending June 30, 1892, \$1,000,000. For the fiscal year ending June 30, 1893, \$1,000,000. For the fiscal year ending June 30, 1894, \$1,000,000. For the fiscal year ending June 30, 1895, \$1,000,000. For the fiscal year ending June 30, 1896, \$1,000,000. For the fiscal year ending June 30, 1897, \$1,000,000. For the fiscal year ending June 30, 1898, \$1,000,000. For the fiscal year ending June 30, 1899, \$1,000,000. 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For the fiscal year ending June 30, 2188, \$1,000,000. For the fiscal year ending June 30, 2189, \$1,000,000. For the fiscal year ending June 30, 2190, \$1,000,000. For the fiscal year ending June 30, 2191, \$1,000,000. For the fiscal year ending June 30, 2192, \$1,000,000. For the fiscal year ending June 30, 2193, \$1,000,000. For the fiscal year ending June 30, 2194, \$1,000,000. For the fiscal year ending June 30, 2195, \$1,000,000. For the fiscal year ending June 30, 2196, \$1,000,000. For the fiscal year ending June 30, 2197, \$1,000,000. For the fiscal year ending June 30, 2198, \$1,000,000. For the fiscal year ending June 30, 2199, \$1,000,000. For the fiscal year ending June 30, 2200, \$1,000,000. For the fiscal year ending June 30, 2201, \$1,000,000. For the fiscal year ending June 30, 2202, \$1,000,000. For the fiscal year ending June 30, 2203, \$1,000,000. For the fiscal year ending June 30, 2204, \$1,000,000. For the fiscal year ending June 30, 2205, \$1,000,000. For the fiscal year ending June 30, 2206, \$1,000,000. For the fiscal year ending June 30, 2207, \$1,000,000. For the fiscal year ending June 30, 2208, \$1,000,000. For the fiscal year ending June 30, 2209, \$1,000,000. For the fiscal year ending June 30, 2210, \$1,000,000. For the fiscal year ending June 30, 2211, \$1,000,000. For the fiscal year ending June 30, 2212, \$1,000,000. For the fiscal year ending June 30, 2213, \$1,000,000. For the fiscal year ending June 30, 2214, \$1,000,000. For the fiscal year ending June 30, 2215, \$1,000,000. For the fiscal year ending June 30, 2216, \$1,000,000. For the fiscal year ending June 30, 2217, \$1,000,000. For the fiscal year ending June 30, 2218, \$1,000,000. For the fiscal year ending June 30, 2219, \$1,000,000. For the fiscal year ending June 30, 2220, \$1,000,000. For the fiscal year ending June 30, 2221, \$1,000,000. For the fiscal year ending June 30, 2222, \$1,000,000. For the fiscal year ending June 30, 2223, \$1,000,000. For the fiscal year ending June 30, 2224, \$1,000,000. For the fiscal year ending June 30, 2225, \$1,000,000. For the fiscal year ending June 30, 2226, \$1,000,000. For the fiscal year ending June 30, 2227, \$1,000,000. For the fiscal year ending June 30, 2228, \$1,000,000. For the fiscal year ending June 30, 2229, \$1,000,000. For the fiscal year ending June 30, 2230, \$1,000,000. For the fiscal year ending June 30, 2231, \$1,000,000. For the fiscal year ending June 30, 2232, \$1,000,000. For the fiscal year ending June 30, 2233, \$1,000,000. For the fiscal year ending June 30, 2234, \$1,000,000. For the fiscal year ending June 30, 2235, \$1,000,000. For the fiscal year ending June 30, 2236, \$1,000,000. For the fiscal year ending June 30, 2237, \$1,000,000. For the fiscal year ending June 30, 2238, \$1,000,000. For the fiscal year ending June 30, 2239, \$1,000,000. For the fiscal year ending June 30, 2240, \$1,000,000. For the fiscal year ending June 30, 2241, \$1,000,000. For the fiscal year ending June 30, 2242, \$1,000,000. For the fiscal year ending June 30, 2243, \$1,000,000. For the fiscal year ending June 30, 2244, \$1,000,000. For the fiscal year ending June 30, 2245, \$1,000,000. For the fiscal year ending June 30, 2246, \$1,000,000. For the fiscal year ending June 30, 2247, \$1,000,000. For the fiscal year ending June 30, 2248, \$1,000,000. For the fiscal year ending June 30, 224